#### Secure Food Supply Business Continuity Plans: Federal, State, Industry, and Academic Partnerships

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#### FAD Response Planning is Moving in a New Direction



# Secure Food Supply Plans During an FAD Outbreak

- Overall goals include:
  - Detect, control, and contain FAD as quickly as possible;
  - Avoid interruptions in animal/animal product movement to commercial processing from farms with no evidence of infection during a foreign animal disease outbreak;
  - Provide a continuous supply of safe and wholesome food to consumers; and
  - Maintain business continuity for producers, transporters, and food processors through response planning.
- www.aphis.usda.gov/animal health/emergency management/ materials ref.shtml
- www.cfsph.iastate.edu/Secure-Food-Supply/index.php



# Secure Food Supply Plans

Movement from Premises with No Evidence of Infection

- Secure Milk Supply
  - Foot and Mouth Disease (FMD)
  - Movement of milk
- Secure Pork Supply
  - FMD, Classical Swine Fever, African Swine
     Fever, and Swine Vesicular Disease
  - Movement of animals
- Secure Egg Supply
  - High Path Avian Influenza (HPAI)
  - Eggs and egg products
- Secure Turkey Supply
  - HPAI
  - Movement of birds
- Secure Broiler Supply
  - HPAI
  - Movement of birds, hatching chicks and eggs













### Common Components of Secure Food Supply Plans

- Voluntary pre-outbreak preparedness components
- Biosecurity, surveillance, epidemiology questionnaires, movement permits
- Risk assessments (completed and in process)
- Plans must be based on current capabilities and will evolve with science, risk assessments and new capabilities
- Guidelines only: Final decisions made by responsible officials during outbreak
- Outreach and training pre and post outbreak



# SECURE EGG SUPPLY



Collaboration between Industry, Government and Academia



## Expanding the SES Plan Nationally

- Biosecurity audits conducted by nationally qualified groups that already audit egg producers
- Modify the SES Data Portal for use by SAHOs and AVICs from other states
- Agreements between states to implement the plan for interstate commerce



# Secure Turkey Supply Plan

- Iowa State University
  - Center for Food Security and Public Health
- University of Minnesota
  - Center for Animal Health and Food Safety
- National Turkey Federation
- Association of Veterinarians in Turkey Production
- USDA APHIS
  - VS, CEAH, NCAHEMS
  - Eastern and western regional epidemiologists
  - AVICs
- SAHOs





# Secure Broiler Supply Plan



#### Broiler Sector Working Group

- University of Minnesota
  - Center for Animal Health and Food Safety (CAHFS)
- Association of Veterinarians in Broiler Production (AVBP)
- The USDA APHIS Veterinary Services
- State Animal Health Officials



# Secure Food Supply Plans

- Secure Milk Supply
  - Foot and Mouth Disease (FMD)
  - Movement of milk



- Secure Pork Supply
  - Foot and Mouth Disease (FMD), Classical Swine Fever, African Swine Fever, and Swine Vesicular Disease
  - Movement of animals





# The United States has had Nine Outbreaks of FMD

- 1870, 1880 and 1884: Due to importation of infected animals. Since the development of a Federal system of inspection and quarantine of imported livestock, no outbreak has been attributed to admission of live animals.
- 1902, 1908, 1914, 1924 (two separate outbreaks) and 1929
- All outbreaks were controlled by stop movement and stamping out

http://www.wrlfmd.org/fmd\_genotyping/north\_america.html



## North American Animal Agriculture Industry is Unique

The size, structure, efficiency, and extensive movement inherent in the North American livestock industries will present unprecedented challenges in the event of a Foot and Mouth Disease (FMD) outbreak



# Very Large Herd Size

- >5,000 cow dairies
- >70,000 calf ranches
- >50,000 cattle feedlots
- >20,000 sows









#### Extensive Mobility of Animals, Products, Feed

- ~1,000,000 swine in transit daily
- ~50,000 to 83,000 feedlot placements per day
- ~94,000 commercial cattle slaughter per day
- Dairy calves and replacement heifers?
- Auction markets, fairs, exhibitions?
- Sheep, goats, others?



#### Inshipments of Hogs to All U.S. States and to Iowa for Selected Years



From Haley (2004) and NASS (2012b).

#### SPS Plan Must Consider All Hog Operations



# SMS Plan Must Consider All Dairy Producers





# Role of Wildlife in FMD **Outbreak?**

#### $\sim$ 5 to 6 million feral swine

#### ~30 million deer









Initial and Plant Health Inspection Service rogram Aid No. 2086

Feral Swine: Damage and **Disease Threats** 





#### Time to Regain FMD Freedom



Country, Year of Outbreak



#### Phases and Types of FMD Response

Strategies for the response to, and management of, an FMD outbreak will change as the outbreak progresses and will depend upon the magnitude, location and other characteristics of the outbreak.





http://www.cfsph.iastate.edu/pdf/phases-and-types-of-an-fmd-outbreak

#### Potential Phases of an FMD Response

- FMD response and management strategies
  - Change as the outbreak progresses
  - "Phases"

Heightened Alert Phase: FMD Outbreak in either Canada or Mexico, but not U.S.

Phases of FMD Response

Phase 1: From confirmation of the first case of FMD in the U.S. until reasonable evidence to estimate outbreak extent.

Phase 2: Surveillance and epidemiology provides timely evidence of outbreak extent to support decisions by Incident Command.

Phase 3: Recovery: surveillance and epidemiology indicates FMD is under control; plan implemented to recover disease-free status.

Phase 4: U.S. declared free of FMD, possibly with vaccination.



## Potential Types of an FMD Outbreak



Response Shifts from Emphasis on Stamping-Out to Emphasis on Alternate Strategies (duration of FMD response)



# Large FMD Outbreak

• In a Type 3 outbreak or larger, stamping out may be discontinued.

 Animals will be allowed to recover from FMD and plans are needed to address management of infected herds.



## Type 5 – Catastrophic FMD Outbreak

- Widespread areas of infection are detected involving a large portion of the United States
- Too many animals are affected to implement stamping out
- Sufficient vaccine and resources are not available to effectively use vaccine to control the outbreak



#### Type 5 – Catastrophic FMD Outbreak

- It becomes apparent that FMD is widespread, and will not be eradicated within a year
- Transition from an emergency eradication response to a long term control program eventually leading to eradication, perhaps including vaccinate-to-live



## The North American FMD Vaccine Bank

- Contains vaccine antigen concentrate of selected topotypes to produce vaccines for emergency use
- Supplies are based on the old model of selective and restricted use of vaccine
- Emergency vaccine stocks are far below what would be required to address a livestock dense state or multi-state outbreak



## Problems to Address

 Rapid availability of adequate supplies of FMD vaccine will be essential to mitigate the disastrous consequences of a large FMD outbreak in the U.S.



# Secure Pork Supply (SPS) Plan



# Secure Pork Supply Partners

- SPS Planning Committee
  - Federal and State officials
  - Representatives of all phases of the swine industry
  - NPB, NPPC, AASV
  - Academia
    - Iowa State University
    - University of Minnesota



# Secure Pork Supply Planning Committee

- First meeting October 11-12, 2011
- Working Groups formed:
  - Biosecurity (pre and post outbreak)
  - Surveillance (pre and post outbreak)
  - Compartmentalization/Monitored Premises
  - Data Collection, Management, and Sharing
  - Risk Assessments
  - Communications
  - Plan for response to an FAD Outbreak Tomorrow



#### Draft Secure Pork Supply Plan July 2013

#### Sent out widely for input:

- Federal and State Animal Health Officials
- Producers, Packers, AASV, NPB, NPPC, AMI, NAMA

#### Requested input by August 31, 2013

#### SPS Plan Update 2013

DRAFT Secure Pork Supply Plan





# Controlled Movement of Swine in an FMD Outbreak

- At the beginning of an outbreak
  - No new movements initiated from the FMD control area
  - 1 million pigs on the road each day
    - Some will have come from the control area
    - ${\sim}400,000$  to 500,000 hogs and sows slaughtered daily
- Restarting movement
  - Depends on the type of outbreak



- Swine may be infected with FMD virus before showing any clinical signs or testing positive by PCR
- It is not possible to prove freedom from FMD infection in a herd, or in an individual animal. It is only possible to establish that there is lack of evidence of infection
- Therefore, all pork from a processing facility that has received swine from the FMD Control Area will be considered to potentially contain the FMD virus



- FMD is not a public health or food safety problem
- Animals which pass ante-mortem and post-mortem inspection by USDA FSIS are safe for human consumption, even if they may be in the pre-clinical stage of FMD infection
- Regulations regarding feeding garbage to swine must be strictly enforced.



- At the beginning of an FMD outbreak (Phase 1)
  - Packing plants should continue to process all swine in the plant and in transit to the plant which cannot be turned back or euthanized while in transit
  - State Animal Health Officials should not stop animals from crossing state lines
- During a large FMD outbreak (Phase 2, Type 3 or greater)
  - Market ready hogs and sows, from herds in the Control Area with no evidence of infection should be sent to slaughter as quickly as possible



- Processing of swine should continue, even if it is known that FMD infected animals have been in the plant
  - Federal and State Officials (Incident Command Post) would need to agree to this
  - Packing facility owners/managers would also need to agree to this



- Modern packing facilities process thousands of swine daily. At any point in time, there may be thousands of live animals in lairage awaiting slaughter.
- If any animals are incubating the virus, and the processing of swine is stopped, the virus will rapidly multiply in the swine in lairage.
- The thousands of animals that are in transit to slaughter facilities will not be able to be unloaded if the processing of swine at the plant is not continued.



- Processing of all healthy animals in the slaughter facility and in transit to the facility is the fastest way to dispose of those animals and presents the lowest risk of spreading FMD infection
- It also reduces the need for carcass disposal and preserves high quality protein for human consumption



# Controlled Movement of Swine in an FMD Outbreak

- Restarting movement
  - Level 2 biosecurity
    - Producers, haulers, packers
  - Surveillance, Traceability, Validated
     Premises ID
    - No evidence of infection on day of movement
  - Movement permits
    - Electronic CVIs, Data management



## Secure Milk Supply (SMS) Plan



# SMS Partners

#### National Partners

#### Industry

- Working groups, topic experts
   Academia
- Iowa State University
- University of California, Davis
- University of Minnesota

#### USDA-APHIS-VS

- Centers for Epidemiology and Animal Health (CEAH)
- National Center for Animal Health Emergency Management (NCAHEM)

#### **Regional Partners**

- California
- Colorado
- New England States Animal Agricultural Security Alliance (NESAASA)
  - CT, MA, ME, NH, RI, VT
- Mid-Atlantic States

   VA, MD, TN, NC, SC, DE, WV
- NY, NJ, PA
- Pacific Northwest
   WA, OR, ID
- Wisconsin



# Secure Milk Supply

- Initial Goal
  - To maintain milk movement from dairy farms with no evidence of infection in an FMD outbreak and to provide a continuous supply of wholesome milk and milk products for consumers
    - Provide clear recommendations for emergency response leaders to facilitate safe movement of dairy products to processing



# SMS Plan Components

- Biosecurity performance standards
  - Dairy premises, milk haulers, processing plants
- Milk movement decision support tools



- Guidance documents for those in decision making roles
- Herd Health Monitoring
- Pre-event risk assessment
  - Identify mitigation steps
     to minimize FMD virus spread



# FMD Virus in Dairy Products

- Cows may shed FMD virus in the milk before they show clinical signs
- Standard milk pasteurization (HTST) and some cheese processing times and temperatures used in the US are not sufficient to completely eliminate FMDV from dairy products
- FMD is not a public health or food safety problem



# World Organization for Animal Health (OIE)

- Terrestrial Animal Health Code
  - Standards for treatment of milk and milk products for human consumption
    - Article 8.5.38
  - Standards for treatment of milk and milk products for animal consumption
    - Article 8.5.39



- At the beginning of an FMD outbreak, it is not necessary to recall from commerce for human consumption pasteurized milk or milk products that originated in the Control Area.
- Milk products for animal consumption that have been treated to OIE standards do not need to be recalled.
- Milk products for animal consumption which may have originated from an infected herd and which were not treated to OIE standards should be recalled and destroyed.



 Milk originating from farms with no evidence of infection within an FMD Control Area which has been treated to OIE standards for either human or animal consumption **may enter commerce** for either human or animal consumption.



- Milk processors should be asked to provide evidence that their processing procedures meet the OIE requirements for the inactivation of the FMD virus in milk and milk products for human and/or for animal consumption.
- The procedures should be subject to audit by appropriate authorities



Acceptable uses for milk from FMD infected, suspect, or contact premises should be established and states or regions should have plans in place for diverting milk to processors capable of processing for acceptable uses.



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